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7	BEFORE THE	
8	BOARD OF REGISTERED NURSING DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
10	In the Matter of the Accusation Against:	Case No. 2008-357
11	LILIA SOTO NAVEA	ACCUSATION
12	10082 Silver Meadow Court Sacramento, CA 95829	
13	Registered Nurse License No. 280266	
14	Respondent.	
15		
16	Complainant alleges:	
17	<u>PARTIES</u>	
18	1. Ruth Ann Terry, M.P.H., R.N. (Complainant), brings this Accusation	
19	solely in her official capacity as the Executive Officer of the Board of Registered Nursing	
20	(Board), Department of Consumer Affairs.	
21	2. On or about January 1, 1977,	the Board issued Registered Nurse License
22	Number 280266 to Lilia Soto Navea (Respondent).	The license was in full force and effect at all
23	times relevant to the charges brought herein and will expire on September 30, 2009, unless	
24	renewed.	
25	<u>JURISDICTION</u>	
26	3. This Accusation is brought before the Board under the authority of the	
27	following laws. All section references are to the Business and Professions Code (Code) unless	
28	otherwise indicated	

- 4. Code section 2750 provides, in pertinent part, that the Board may discipline any licensee, including a licensee holding a temporary or an inactive license, for any reason provided in Article 3 (commencing with section 2750) of the Nursing Practice Act.
- 5. Code section 2764 provides, in pertinent part, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary proceeding against the licensee or to render a decision imposing discipline on the license.
 - 6. Code section 2761 states:

"The board may take disciplinary action against a certified or licensed nurse or deny an application for a certificate or license for any of the following:

- (a) Unprofessional conduct, which includes, but is not limited to, the following:
- (1) Incompetence, or gross negligence in carrying out usual certified or licensed nursing functions. . ."
 - 7. Code section 2725, subdivision (b), states, in pertinent part:

"The practice of nursing within the meaning of this chapter [the Nursing Practice Act] means those functions, including basic health care, that help people cope with difficulties in daily living that are associated with their actual or potential health or illness problems or the treatment thereof, and that require a substantial amount of scientific knowledge or technical skill, including all of the following:

. . .

- (4) Observation of signs and symptoms of illness, reactions to treatment, general behavior, or general physical condition, and (A) determination of whether the signs, symptoms, reactions, behavior, or general appearance exhibit abnormal characteristics, and (B) implementation, based on observed abnormalities, of appropriate reporting, or referral, or standardized procedures, or changes in treatment regimen in accordance with standardized procedures, or the initiation of emergency procedures."
- 8. California Code of Regulations, title 16, section 1442, provides that "gross negligence," as used in Code section 2761, "includes an extreme departure from the standard of care which, under similar circumstances, would have ordinarily been exercised by a competent

registered nurse. Such an extreme departure means the repeated failure to provide nursing care as required or failure to provide care or to exercise ordinary precaution in a single situation which the nurse knew, or should have known, could have jeopardized the client's health or life."

- 9. California Code of Regulations, title 16, section 1443, provides that "incompetence," as used in Code section 2761, "means the lack of possession of or the failure to exercise that degree of learning, skill, care and experience ordinarily possessed and exercised by a competent registered nurse as described in Section 1443.5."
 - 10. California Code of Regulations, title 16, section 1443.5 states:

"A registered nurse shall be considered to be competent when he/she consistently demonstrates the ability to transfer scientific knowledge from social, biological and physical sciences in applying the nursing process, as follows:

- (1) Formulates a nursing diagnosis through observation of the client's physical condition and behavior, and through interpretation of information obtained from the client and others, including the health team.
- (2) Formulates a care plan, in collaboration with the client, which ensures that direct and indirect nursing care services provide for the client's safety, comfort, hygiene, and protection, and for disease prevention and restorative measures.
- (3) Performs skills essential to the kind of nursing action to be taken, explains the health treatment to the client and family and teaches the client and family how to care for the client's health needs.
- (4) Delegates tasks to subordinates based on the legal scopes of practice of the subordinates and on the preparation and capability needed in the tasks to be delegated, and effectively supervises nursing care being given by subordinates.
- (5) Evaluates the effectiveness of the care plan through observation of the client's physical condition and behavior, signs and symptoms of illness, and reactions to treatment and through communication with the client and health team members, and modifies the plan as needed.

(6) Acts as the client's advocate, as circumstances require, by initiating action to improve health care or to change decisions or activities which are against the interests or wishes of the client, and by giving the client the opportunity to make informed decisions about health care before it is provided."

11. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

FACTUAL BACKGROUND

nurse at Kaiser's Santa Theresa Medical Center in San Jose, Respondent undertook the care of a 59-year-old post-surgical patient with a nasogastric feeding tube improperly placed in the patient's left lung cavity by another nurse. Respondent did not make a proper assessment of the placement of the nasogastric tube prior to initiating tube feeding, did not chart assessment of the tube placement, did not halt feeding when the patient showed indications of respiratory distress, and did not properly check the patient for residual feedings. The patient died the following day; the Santa Clara County Medical Examiner attributed her death to atelectasis² and pneumonia, due to the presence of 800cc of creamy food material in the left pleural cavity.

FIRST CAUSE FOR DISCIPLINE

(Gross Negligence and/or Incompetence)

13. Respondent is subject to disciplinary action for gross negligence and/or incompetence pursuant to section 2761, subdivision (a)(1), in that she failed to properly assess placement of a nasogastric tube in a post-surgical patient, as described in paragraph 13, above.

^{1.} The patient, who had Graves' disease (hyperthyroidism), had undergone a subtotal thyroidectomy on July 7, 1998. She suffered post-operative respiratory distress and vocal chord paralysis requiring a tracheotomy and nasogastric tube feeding.

^{2.} At electasis is the collapse of part or all of a lung. It is caused by a blockage of the air passages (bronchus or bronchioles) or by pressure on the lung.

1	SECOND CAUSE FOR DISCIPLINE		
2	(Gross Negligence and/or Incompetence)		
3	14. Respondent is subject to disciplinary action for gross negligence and/or		
4	incompetence pursuant to section 2761, subdivision (a)(1), in that she failed to recognize the		
5	improper placement of a nasogastric tube in her patient's left lung cavity prior to initiating tube		
6	feeding, as described in paragraph 13, above.		
7	THIRD CAUSE FOR DISCIPLINE		
8	(Gross Negligence and/or Incompetence)		
9	15. Respondent is subject to disciplinary action for gross negligence and/or		
10	incompetence pursuant to section 2761, subdivision (a)(1), in that she failed to properly assess		
11	her patient for residual feeding, as described in paragraph 13, above.		
12	THIRD CAUSE FOR DISCIPLINE		
13	(Gross Negligence and/or Incompetence)		
14	16. Respondent is subject to disciplinary action for gross negligence and/or		
15	incompetence pursuant to section 2761, subdivision (a)(1), in that she failed to properly respond		
16	to her patient's increasing respiratory difficulty, as described in paragraph 13, above.		
17	FOURTH CAUSE FOR DISCIPLINE		
18	(Unprofessional Conduct)		
19	17. Respondent is subject to disciplinary action for unprofessional conduct		
20	pursuant to Code section 2761, subdivision (a), in that she failed to document assessment of her		
21	patient's nasogastric feeding tube, as described in paragraph 13, above.		
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PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Registered Nursing issue a decision:

- 1. Revoking or suspending Registered Nurse License Number 280266, issued to Lilia Soto Navea;
- 2. Ordering Lilia Soto Navea to pay the Board of Registered Nursing the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and,
 - 3. Taking such other and further action as deemed necessary and proper.

DATED: 6/18/08

RUTH ANN TERRY, M.P.H., Ŕ.N

Executive Officer

Board of Registered Nursing Department of Consumer Affairs

State of California

Complainant

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